#### Article 1 - The Constitution

#### 1.01 Powers of the Council

The Council will exercise all its powers and duties in accordance with the law and this Constitution.

#### 1.02 The Constitution

This Constitution, and all its appendices, is the Constitution of Broxbourne Borough Council.

## 1.03 Purpose of the Constitution

The purpose of the Constitution is to:

- 1. enable the Council to provide clear leadership to the community in partnership with citizens, businesses and other organisations:
- 2. support the active involvement of citizens in the process of local authority decision-making;
- 3. help councillors represent their constituents more effectively;
- 4. enable decisions to be taken efficiently and effectively;
- 5. create a powerful and effective means of holding decision-makers to public account;
- 6. ensure that no one will review or scrutinise a decision in which they were directly involved;
- 7. ensure that those responsible for decision making are clearly identifiable to local people and that they explain the reasons for decisions; and
- 8. provide a means of improving the delivery of services to the community.

#### 1.04 Interpretation and Review of the Constitution

Where the Constitution permits the Council to choose between different courses of action, the Council will always choose that option which it thinks is closest to the purposes stated above.

The Council will monitor and evaluate the operation of the Constitution as set out in Article 15 executive arrangements.

# Article 2 - Members of the Council

# 2.01 Composition and eligibility

- (a) Composition The Council will comprise 30 members, otherwise called councillors. Three councillors will be elected by the voters of each ward in accordance with a scheme drawn up by the Electoral Commission and approved by the Secretary of State.
- **(b) Eligibility** Only registered voters of the Borough or those living or working there will be eligible to hold the office of councillor.

#### 2.02 Election and terms of councillors

**Election and terms:** The Council is composed of 30 councillors with one-third elected three years in four. Each year one third of the councillors will retire and an election will take place to re-elect or replace them. Every fourth year there will not be a borough election, as this will be the year of the County Council election. The terms of office of councillors is four years starting on the fourth day after being elected and finishing on the fourth day after the date of the regular election four years later. Borough elections take place on the first Thursday in May each year unless this is varied by law, usually to coincide with a national or other election.

## 2.03 Roles and functions of all councillors

## (a) Key roles

#### All councillors will:

- (i) collectively be the ultimate policy-makers and carry out a number of strategic and corporate management functions;
- (ii) represent their communities and bring their views into the Council's decision-making process, i.e. become the advocate of and for their communities;
- (iii) deal with individual casework and act as an advocate for constituents in resolving particular concerns or grievances;
- (iv) balance different interests identified within the ward and represent the ward as a whole;
- (v) be involved in decision-making;
- (vi) be available to represent the Council on other bodies; and
- (vii) maintain the highest standards of conduct and ethics.

#### (b) Rights and duties

- (i) Councillors will have such rights of access to such documents, information, land and buildings of the Council as are necessary for the proper discharge of their functions and in accordance with the law.
- (ii) Councillors will not make public information which is confidential or exempt without the Consent of the Council or divulge information given in confidence to anyone other than a councillor or officer entitled to know it.
- (iii) For these purposes, "confidential" and "exempt" information are defined in the Access to Information Rules in Part 4 of this Constitution.

## 2.05 Conduct

Councillors will at all times observe the Members Code of Conduct and the Protocol on Member/Officer Relations set out in Part 5 of this Constitution.

#### 2.06 Allowances

Councillors will be entitled to receive allowances in accordance with the Members' Allowances Scheme set out in Part 6 of this Constitution.

#### Article 3 - Citizens and the Council

## 3.01 Citizens rights

Citizens have the following rights. Their rights to information and to participate are explained in more detail in the Access to Information Rules in Part 4 of this Constitution:

- (a) **Voting and petitions** Citizens on the electoral roll for the area have the right to vote and sign a petition to request a referendum for an elected mayor form of Constitution.
- (b) **Information** Citizens have the right to:
- (i) attend meetings of the Council and its committees except where confidential or exempt information is likely to be disclosed, and the meeting is therefore held in private;
- (ii) attend meetings of the Cabinet when key decisions are being considered;
- (iii) find out from the Key Decision and Private Meeting Notice what key decisions will be taken by the Cabinet and when;
- (iv) see reports and background papers, and any records of decisions made by the Council and the Cabinet; and
- (v) inspect the Council's accounts and make their views known to the external auditor.
- (c) Participation Citizens have the right to participate in the Planning and Regulation Committee's meetings as permitted in the scheme currently operating and contribute to investigations by the scrutiny committee.
- (d) **Complaints.** Citizens have the right to complain to:
  - (i) the Council itself under its complaints scheme;
  - (ii) the Ombudsman after using the Council's own complaints scheme;
  - (iii) the Audit and Standards Committee about a breach of the Councillors' Code of Conduct.

## 3.02 Citizens responsibilities

Citizens must not be violent, abusing or threatening to councillors or officers and must not wilfully harm things owned by the council, councillors or officers.

#### Article 4 - The Full Council

## 4.01 Meanings

- (a) Policy Framework The policy framework means the following plans and strategies:-
  - Treasury Management Strategy;
  - Community Strategy;
  - Crime and Disorder Reduction Strategy;
  - Plans and strategies which together comprise the Development Plan;
  - Council's corporate plan
  - Economic Development Strategy
  - Enforcement Strategy
  - Food Law Enforcement Service Plan;
  - Such other plans and strategies that from time to time may be required to be considered by the Council
- **(b) Budget** The budget includes the allocation of financial resources to different services and projects, proposed contingency funds, setting the council tax and decisions relating to the control of the Council's borrowing requirement, the control of its capital expenditure and the setting of virement limits.

#### 4.02 Functions of the full Council

Only the Council will exercise the following functions:

- (a) adopting and changing the Constitution;
- (b) approving or adopting the policy framework, the budget and any application to the Secretary of State in respect of any Housing Land Transfer;
- (c) subject to the urgency procedure contained in the Access to Information Procedure Rules in Part 4 of this Constitution, making decisions about any matter in the discharge of an executive function which is covered by the policy framework or the budget where the decision maker is minded to make it in a manner which would be contrary to the policy framework or contrary to/or not wholly in accordance with the budget;
- (d) appointing the Leader;
- (e) agreeing and/or amending the terms of reference for committees, deciding on their composition and making appointments to them;
- (f) appointing representatives to outside bodies unless the appointment is an executive function or has been delegated by the Council;
- (g) adopting an allowances scheme under Article 2.06;
- (h) changing the name of the area, conferring the title of honorary alderman or freedom of the borough;
- (i) confirming the appointment of the head of paid service;

- (j) making, amending, revoking, re-enacting or adopting bylaws and promoting or opposing the making of local legislation or personal Bills;
- (k) all local choice functions set out in Part 3 of this Constitution which the Council decides should be undertaken by itself rather than the Cabinet; and
- (I) all other matters which, by law, must be reserved to Council.

# 4.03 Council meetings

There are four types of Council meeting:

- (a) the annual meeting;
- (b) ordinary meetings;
- (c) budget and council tax setting meeting
- (d) extraordinary meetings

and they will be conducted in accordance with the Council Procedure Rules in Part 4 of this Constitution.

## 4.04 Responsibility for functions

The Council will maintain the tables in Part 3 of this Constitution setting out the responsibilities for the Council's functions which are not necessarily the responsibility of the Cabinet.

### **Article 5 – Chairing the Council**

# 5.01 Title of the person chairing council meetings

Council meetings will be chaired by an elected Councillor known as the Mayor who will be appointed by the Council annually.

#### 5.02 Role and function of the Mayor

The Mayor and in their absence, the deputy mayor will have the following roles and functions:

#### Ceremonial role

The Mayor will act as the Sovereign's Representative and First Citizen of the Borough and will attend such civic and ceremonial functions as the Council and he/she determines appropriate.

#### Chairing the council meeting

The Mayor will have the following responsibilities:

- 1. to uphold and promote the purposes of the Constitution, and to interpret the Constitution when necessary;
- 2. to preside over meetings of the Council so that its business can be carried out efficiently and with regard to the rights of councillors and the interests of the community;

- 3. to ensure that the Council meeting is a forum for the debate of matters of concern to the local community and the place at which members who are not on the Cabinet are able to hold the Cabinet and committee chairmen to account;
- 4. to promote public involvement in the Council's activities;
- 5. to be the conscience of the Council.

# Article 6 - Overview and Scrutiny Committee

#### 6.01 Terms of reference

The Council will appoint the overview and scrutiny committee (called the Scrutiny Committee) to discharge the functions conferred by section 21 of the Local Government Act 2000.

#### 6.02 General role

Within its terms of reference, the scrutiny committee will:

- (i) review and/or scrutinise decisions made or actions taken in connection with the discharge of any of the Council's functions;
- (ii) make reports and/or recommendations to the full Council and/or the Cabinet in connection with the discharge of any functions;
- (iii) consider any matter affecting the area or its inhabitants; and
- (iv) exercise the right to call-in, for reconsideration, decisions made but not yet implemented by the Cabinet.

#### 6.03 Specific functions

- (a) **Policy development and review** The scrutiny committee may:
- (i) assist the Council and the Cabinet in the development of its budget and policy framework by in-depth analysis of policy issues;
- (ii) conduct research, community and other consultation in the analysis of policy issues and possible options;
- (iii) consider and implement mechanisms to encourage and enhance community participation in the development of policy options;
- (iv) question members of the Cabinet and/or committees and chief officers about their views on issues and proposals affecting the area; and
- (v) liaise with other external organisations operating in the area, whether national, regional or local, to ensure that the interests of local people are enhanced by collaborative working.
- (b) **Scrutiny** The scrutiny committee may:

- (i) review and scrutinise the decisions made by and performance of the Cabinet and council officers both in relation to individual decisions and over time;
- (ii) review and scrutinise the performance of the Council in relation to its policy objectives, performance targets and/or particular service areas;
- (iii) question members of the Cabinet and/or chief officers about their decisions and performance, whether generally in comparison with service plans and targets over a period of time, or in relation to particular decisions, initiatives or projects;
- (iv) make recommendations to the Cabinet and/or appropriate committee and/or Council arising from the outcome of the scrutiny process;
- (v) review and scrutinise the performance of other public bodies in the area and invite reports from them by requesting them to address the overview and scrutiny committee and local people about their activities and performance; and
- (vi) question and gather evidence from any person (with their consent).
- (c) **Finance** The scrutiny committee may exercise overall responsibility for the finances made available to them.
- (d) Annual report The scrutiny committee must report annually to full Council on their workings and make recommendations for future work programmes and amended working methods if appropriate.
- (e) **Officers** The scrutiny committee may exercise overall responsibility for the work programme of the officers employed to support their work.

#### 6.04 Proceedings of the scrutiny committee

Overview and scrutiny committees will conduct their proceedings in accordance with the Overview and Scrutiny Procedure Rules set out in Part 4 of this Constitution.

## Article 7 - The Cabinet

#### The role of the Cabinet

#### 7.01 Role

The Cabinet will carry out all of the local authority's functions which are not the responsibility of any other part of the local authority, whether by law or under this Constitution.

## 7.02 Form and composition

The Cabinet will consist of the Leader together with at least 2, but not more than 9, councillors appointed to the Cabinet by the Leader.

#### 7.03 Leader

The Leader will be a councillor elected to the position of Leader by the Council. The Leader will hold office for 4 years from his election by the Council or until:

- (a) he/she resigns from the office; or
- (b) he/she is no longer a councillor; or
- (c) he/she is removed from office by resolution of the Council

#### 7.04 Other Cabinet members

Other Cabinet members shall hold office until:

- (a) they resign from office; or
- (b) they are no longer councillors; or
- (c) they are removed from office by the Leader who must give written notice of any removal to the proper officer. The removal will take effect two working days after receipt of the notice by the proper officer.

# 7.05 Proceedings of the Cabinet

Proceedings of the Cabinet shall take place in accordance with the Cabinet Procedure Rules set out in Part 4 of this Constitution.

## 7.06 Responsibility for functions

The Leader will maintain a list in Part 3 of this Constitution setting out which individual members of the Cabinet, committees of the Cabinet, officers or joint arrangements are responsible for the exercise of particular Cabinet functions.

#### Article 8 – Regulatory and other committees

## 8.01 Regulatory and other committees

The Council will appoint the committees set out in the left hand column of the table Responsibility for Council Functions in Part 3 of this Constitution to discharge the functions described in column 3 of that table.

#### Article 9 - The Standards Committee

Article deleted by resolution of the Council, 15 May 2012.

#### Article 10 - Area Committees and Forums

The Council may appoint area committees as it sees fit, if it is satisfied that to do so will ensure improved service delivery in the context of best value and more efficient, transparent and accountable decision making. None are currently appointed.

# **Article 11 – Joint Arrangements**

#### 11.01 Arrangements to promote well being

The Council or the Cabinet, in order to promote the economic, social or environmental well-being of its area, may:

- (a) enter into arrangements or agreements with any person or body;
- (b) co-operate with, or facilitate or co-ordinate the activities of, any person or body; and
- (c) exercise on behalf of that person or body any functions of that person or body.

## 11.02 Joint arrangements

- (a) The Council may establish joint arrangements with one or more local authorities and/or their executives to exercise functions which are not executive functions in executive forms of their constitutions in any of the participating authorities, or advise the Council. Such arrangements may involve the appointment of a joint committee with these other local authorities.
- (b) The Cabinet may establish joint arrangements with one or more local authorities to exercise functions which are executive functions. Such arrangements may involve the appointment of joint committees with these other local authorities.
- (c) Except as set out below, the Cabinet may only appoint executive members to a joint committee and those members need not reflect the political composition of the local authority as a whole.
- (d) The Cabinet may appoint members to a joint committee from outside the Cabinet in the following circumstances:
  - (i) the joint committee has functions for only part of the area of the authority, and that area is smaller than two-fifths of the authority by area or population. In such cases, the Cabinet may appoint to the joint committee any councillor who is a member for a ward which is wholly or partly contained within the area;
  - (ii) the joint committee is between the county council and this council and relates to functions of the executive of the county council. In such cases, the executive of the county council may appoint to the joint committee any councillor who is a member for an electoral division which is wholly or partly contained within the area.

In both of these cases the political balance requirements do not apply to such appointments.

(e) Details of any joint arrangements including any delegations to joint committees will be found in the Council's scheme of delegations in Part 3 of this Constitution.

#### 11.03 Access to information

- (a) The Access to Information Rules in Part 4 of this Constitution apply.
- (b) If all the members of a joint committee are members of the Cabinet in each of the participating authorities then its access to information regime is the same as that applied to the Cabinet.
- (c) If the joint committee contains members who are not on the executive of any participating authority then the access to information rules in Part VA of the Local Government Act 1972 will apply.

# 11.04 Delegation to and from other local authorities

- (a) The Council may delegate non-executive functions to another local authority or, in certain circumstances, the executive of another local authority.
- (b) The Cabinet may delegate executive functions to another local authority or the executive of another local authority in certain circumstances.
- (c) The decision whether or not to accept such a delegation from another local authority shall be reserved to the Council meeting.

## 11.05 Contracting out

The Council (for functions which are not executive functions) and Cabinet (for executive functions) may contract out to another body or organisation functions which may be exercised by an officer and which are subject to an order under section 70 of the Deregulation and Contracting Out Act 1994, or under contracting arrangements where the contractor acts as the Council's agent under usual contacting principles, provided there is no delegation of the Council's discretionary decision making that is reserved to the Council by law.

#### Article 12 - Officers

# **Terminology**

#### **12.01 Management structure**

- (a) **General -** The Council may engage such staff (referred to as officers) as it considers necessary to carry out its functions.
- (b) Chief Officers The Council will engage persons for the following posts, who will be designated chief officers (note this definition is for the purposes of the Council only and does not necessarily reflect the statutory definition of Chief Officer in the Localism Act 2011 or the Local Government and Housing Act 1989):

# Post Functions and areas of responsibility

Chief Executive
(and Head of Paid
Service)

Overall corporate management and operational responsibility (including overall management responsibility for all officers).

Provision of professional advice to all parties in the decision making process.

Together with the Monitoring Officer, responsibility for a system of record keeping for all the Council's decisions.

Representing the Council on partnership and external bodies (as required by statute or the Council).

Allocation of service responsibility temporarily pending approval by the Council.

# Director of Finance

Responsible for financial control and accounting, cash flow management and investment, insurances, payment of housing

benefit, collection of the council tax and business rates and such other services as are allocated by the Chief Executive.

Head of Legal Services Solicitor to the Council. Responsible for legal service provision to the

Council and other services as are allocated by the Chief Executive, authorising officer for the Regulation of Investigatory Powers Act.

Director of

Responsible for Environmental Services, Waste and recycling, street cleansing, environmental enforcement, community safety, town **Environmental Services** centres and such other services as are allocated by the Chief

Executive.

(c) Head of Paid Service, Monitoring Officer and Chief Finance Officer - The Council will designate the following posts as shown:

Post Designation Chief Executive Head of Paid Service Head of Legal Services **Monitoring Officer** Director of Finance Chief Finance Officer

Such posts will have the functions described in Article 12.02 to 12.04 below.

- (d) **Structure** The Head of Paid Service will determine and publicise a description of the overall departmental structure of the Council showing the management structure and deployment of officers. This is set out at Part 7 of this Constitution.
- (e) **Heads of Service** The following posts are designated Heads of Service for the purposes of the constitution: Revise to exclude the Directors and include the posts on the new structure chart. Director of Environmental Services, Director of Community & Economic Development, Head of Business Management, Head of Revenues and Exchequer, Head of Personnel and Payroll, Head of Support Services, Community Safety and Town Centres Manager, Communications Manager, Head of Broxbourne Sport, Head of Broxbourne Leisure and Culture, Head of Projects, Head of Planning and Development, Head of Housing and Benefits, Head of Internal Audit.

#### 12.02 Functions of the Head of Paid Service

- (a) Discharge of functions by the Council The Head of Paid Service will report to the Council on the manner in which the discharge of the Council's functions is co-ordinated, the number and grade of officers required for the discharge of functions and the organisation of officers.
- (b) Restrictions on functions The Head of Paid Service may not be the Monitoring Officer but may hold the post of Chief Finance Officer if a qualified accountant.

## 12.03 Functions of the Monitoring Officer

- (a) **Maintaining the Constitution** The Monitoring Officer will maintain an up-to-date version of the Constitution and will ensure that it is widely available for consultation by members, staff and the public.
- (b) Ensuring lawfulness and fairness of decision making After consulting with the Head of Paid Service and Chief Finance Officer, the Monitoring Officer will report to the full Council or to the Cabinet in relation to an executive function if he or she considers that any proposal, decision or omission would give rise to unlawfulness or if any decision or omission has given rise to maladministration. Such a report will have the effect of stopping the proposal or decision being implemented until the report has been considered.
- (c) **Supporting the Audit and Standards Committee** The Monitoring Officer will contribute to the promotion and maintenance of high standards of conduct through provision of support to the Audit and Standards Committee.
- (d) **Receiving reports** The Monitoring Officer will receive and act on reports made by ethical standards officers and decisions of the case tribunals.
- (e) **Conducting investigations** The Monitoring Officer will conduct investigations into matters referred by the Audit and Standards Committee and make reports or recommendations in respect of them to the Audit and Standards Committee.
- (f) **Proper officer for access to information** The Monitoring Officer will ensure that executive decisions, together with the reasons for those decisions and relevant officer reports and background papers are made publicly available as soon as possible.
- (g) Advising whether executive decisions are within the budget and policy framework
  The Monitoring Officer will advise whether decisions of the Cabinet are in accordance with the budget and policy framework.
- (h) **Providing advice** The Monitoring Officer will provide advice on the scope of powers and authority to take decisions, maladministration, financial impropriety, probity and budget and policy framework issues to all councillors.
- (i) **Restrictions on posts** The Monitoring Officer cannot be the Chief Finance Officer or the Head of Paid Service.

#### 12.04 Functions of the Chief Finance Officer

- (a) Ensuring lawfulness and financial prudence of decision making After consulting with the Head of Paid Service and the Monitoring Officer, the Chief Finance Officer will report to the full Council or to the Cabinet in relation to an executive function and the Council's external auditor if he or she considers that any proposal, decision or course of action will involve incurring unlawful expenditure, or is unlawful and is likely to cause a loss or deficiency or if the Council is about to enter an item of account unlawfully.
- (b) **Administration of financial affairs** The Chief Finance Officer will have responsibility for the administration of the financial affairs of the Council.

- (c) **Contributing to corporate management** The Chief Finance Officer will contribute to the corporate management of the Council, in particular through the provision of professional financial advice.
- (d) Providing advice The Chief Finance Officer will provide advice on the scope of powers and authority to take decisions, maladministration, financial impropriety, probity and budget and policy framework issues to all councillors and will support and advise councillors and officers in their respective roles.
- (e) **Give financial information** The Chief Finance Officer will provide financial information to the media, members of the public and the community.

# 12.05 Duty to provide sufficient resources to the Monitoring Officer and Chief Finance Officer

The Council will provide the Monitoring Officer and Chief Finance Officer with such officers, accommodation and other resources as are in their opinion sufficient to allow their duties to be performed.

#### 12.06 Conduct

Officers will comply with the Officers Code of Conduct and the Protocol on Officer/Member Relations set out in Part 5 of this Constitution.

## 12.07 Employment

The recruitment, selection and dismissal of officers will comply with the Officer Employment Rules set out in Part 4 of this Constitution.

## Article 13 - Decision Making

#### 13.01 Responsibility for decision making

The Council will issue and keep up to date a record of what part of the Council or individual has responsibility for particular types of decisions or decisions relating to particular areas or functions. This record is set out in Part 3 of this Constitution.

#### 13.02 Principles of decision making

All decisions of the Council will be made in accordance with the following principles:

- (a) proportionality (i.e. the action must be proportionate to the desired outcome);
- (b) due consultation and the taking of professional advice from officers;
- (c) respect for human rights (see below for further details);
- (d) a presumption in favour of openness; and
- (e) clarity of aims and desired outcomes.

Options considered will be set out where appropriate reasons for decision will be set out

## 13.03 Types of decision

- (a) Decisions reserved to full Council. Decisions relating to the functions listed in Article 4.02 will be made by the full Council and not delegated.
- (b) Key decisions.
  - (i) "Key decisions" relate to a Cabinet decision, which is likely:-
  - (1) to result in the Council incurring expenditure which is, or the making of savings which are, significant having regard to the Council's budget for the service or function to which the decision relates and for this purpose the Council has adopted the sum of £50,000 as significant; or
  - (2) to be significant in terms of its effects on communities living or working in an area comprising two or more wards in the Council's area. A key decision will relate to a decision on a matter identified in the forward plan, except in cases of urgency when the provisions contained within the Budget and Policy Framework procedure Rules will apply.
  - (ii) A decision taker may only make a key decision in accordance with the requirements of the Cabinet Procedure Rules set out in Part 4 of this Constitution.

## 13.04 Decision making by the full Council

Subject to Article 13.08, the Council meeting will follow the Council Procedures Rules set out in Part 4 of this Constitution when considering any matter.

#### 13.05 Decision making by the Cabinet.

Subject to Article 13.08, the Cabinet will follow the Cabinet Procedures Rules set out in Part 4 of this Constitution when considering any matter.

#### 13.06 Decision making by overview and scrutiny committees

Overview and scrutiny committees will follow the Overview and Scrutiny Procedures Rules set out in Part 4 of this Constitution when considering any matter.

# 13.07 Decision making by other committees and sub-committees established by the Council

Subject to Article 13.08, other Council committees and sub-committees will follow those parts of the Council Procedures Rules set out in Part 4 of this Constitution as apply to them.

#### 13.08 Decision making by Council bodies acting as tribunals

The Council, a councillor or an officer acting as a tribunal or in a quasi-judicial manner or determining/considering (other than for the purposes of giving advice) the civil rights and obligations or the criminal responsibility of any person will follow a proper procedure which accords with the requirements of natural justice and the right to a fair trial contained in Article 6 of the European Convention on Human Rights.

## Article 14 - Finance, Contracts and Legal Matters

## 14.01 Financial management

The management of the Council's financial affairs will be conducted in accordance with the financial rules set out in Part 4 of this Constitution.

#### 14.02 Contracts

Every contract made by the Council will comply with the Contracts Procedure Rules set out in Part 4 of this Constitution.

## 14.03 Legal proceedings

The Head of Legal Services is authorised to institute, defend or participate in any legal proceedings in any case where such action is necessary to give effect to decisions of the Council or in any case where the Head of Legal Services considers that such action is necessary to protect the Council's interests.

#### 14.04 Authentication of documents

Where any document is necessary to any legal procedure or proceedings on behalf of the Council, it will be signed by the Head of Legal Services or other person authorised by him/her, unless any enactment otherwise authorises or requires, or the Council has given requisite authority to some other person.

Any contract with a value exceeding £150,000 entered into on behalf of the local authority in the course of the discharge of an executive function shall be made in writing. Such contracts must either be signed by at least two officers of the authority or made under the common seal of the council attested by at least one officer.

#### 14.05 Common Seal of the Council

The Common Seal of the Council will be kept in a safe place in the custody of the Head of Legal Services. A decision of the Council, or of any part of it, will be sufficient authority for sealing any document necessary to give effect to the decision. The Common Seal will be affixed to those documents which in the opinion of the Head of Legal Services should be sealed. The affixing of the Common Seal will be attested by the Head of Legal Services or some other person authorised by him/her.

#### Article 15 – Review and Revision of the Constitution

## 15.01 Duty to monitor and review the Constitution

The Monitoring Officer will monitor and review the operation of the Constitution to ensure that the aims and principles of the Constitution are given full effect.

# Protocol for monitoring and review of the Constitution by the Monitoring Officer

A key role for the Monitoring Officer is to be aware of the strengths and weaknesses of the Constitution adopted by the Council, and to make recommendations for ways in which it could be amended in order better to achieve the purposes set out in Article 1. In undertaking this task the Monitoring Officer may:

- 1. observe meetings of different parts of the member and officer structure;
- 2. undertake an audit trail of a sample of decisions;
- 3. record and analyse issues raised with him/her by members, officers, the public and other relevant stakeholders; and
- 4. compare practices in this authority with those in other comparable authorities, or national examples of best practice.

## 15.02 Changes to the Constitution

- (a) Approval Changes to the constitution will only be approved by the full Council after consideration of the proposal by the Cabinet and the Monitoring Officer; unless:-
- (i) the change is required by law and there is no discretion for the Council to exercise, in which case the Monitoring Officer may make the change; or
- (ii) the change is to give effect to revised post titles and staffing arrangements within the Council as and when they are agreed, in which case the Monitoring Officer may make the change in consultation with the Chief Executive;
- (b) Change from a Leader and Cabinet form of executive to alternative arrangements, or vice versa The Council must take reasonable steps to consult with local electors and other interested persons in the area when drawing up proposals.

#### Article 16 – Suspension, Interpretation and Publication of the Constitution

#### 16.01 Suspension of the Constitution

- (a) Limit to suspension The Articles of this Constitution may not be suspended. The Rules specified below may be suspended by the full Council to the extent permitted within those Rules and the law.
- **(b) Procedure to suspend** A motion to suspend any rules will not be moved without notice unless at least one half of the whole number of councillors are present. The extent and duration of suspension will be proportionate to the result to be achieved, taking account of the purposes of the Constitution set out in Article 1.
- (c) Rules capable of suspension The following Rules may be suspended in accordance with Article 16.01:

Those set out in Part 4A Council procedure Rule 22.

## 16.02 Interpretation

The ruling of the mayor as to the construction or application of this Constitution or as to any proceedings of the Council shall not be challenged at any meeting of the Council. Such interpretation will have regard to the purposes of this Constitution contained in Article 1.

#### 16.03 Publication

- (a) The Head of Support Services will give a printed copy of this Constitution to each member of the authority upon delivery to him/her of that individual's declaration of acceptance of office on the member first being elected to the Council.
- (b) The Head of Support Services will ensure that copies are available for inspection at council offices, libraries and other appropriate locations, and can be purchased by members of the local press and the public on payment of a reasonable fee.
- (c) The Head of Support Services will ensure that the summary of the Constitution is made widely available within the area and is updated as necessary.

## **Schedule 1: Description of Executive Arrangements**

The following parts of this Constitution constitute the executive arrangements:

- 1. Article 6 (Overview and Scrutiny committees) and the Overview and Scrutiny Procedure Rules;
- 2. Article 7 (The Cabinet) and the Cabinet Procedure Rules;
- 3. Article 10 (Area Committees and Forums)
- 4. Article 11 (Joint arrangements)
- 5. Article 13 (Decision making) and the Access to Information Procedure Rules;
- 6. Part 3 (Responsibility for Functions).